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MSGID/GENADMIN/COMNAVRESFOR NORFOLK VA//
SUBJ/NAVY RESERVE FORCE GUIDANCE IN THE ABSENCE OF AVAILABLE
APPROPRIATIONS AFTER 30 SEPT 2025//
POC/DROLL/CAPT/COMNAVRESFORCOM/TEL (948) 223-6076
/E-MAIL: JOSEPH.M.DROLL.MIL(AT)US.NAVY.MIL//
POC/EDMONDS/COMNAVVAIRFORES/TEL: (948) 223-6079
/E-MAIL: GARRETT.E.EDMONDS.CIV(AT)US.NAVY.MIL//
POC/MADSON/CAPT/COMNAVVAIRFORES/TEL: (817) 782-5022
/E-MAIL: PETER.N.MADSON.MIL(AT)US.NAVY.MIL//

RMKS/1. The current continuing resolution expires at 2359 on 30 September 2025. This message is not an order to shut down. This is part of our effort to keep the Force apprised of planning efforts by providing further information on how a potential government shutdown will affect the Navy Reserve Force. In the event of a lapse of funding, the Navy Reserve Force will only obligate additional funds for an operation or duty supporting an excepted activity. Navy Reserve Activities (NRAs) should proceed with operations and execute established schedules, presuming appropriations will be available after 30 September 2025. In the event of an absence of available appropriations (i.e., a government shutdown) commanders shall implement the following guidance.

2. Excepted Mission Authority: Per the September 2025 memo from Deputy Secretary of Defense Memorandum, "Contingency Plan Guidance for Continuation of Operations in the Absence of Available Appropriations," the responsibility for determining which activities meet the criteria for being excepted from shutdown resides with the secretaries of the military departments and heads of the Department of Defense (DoD) components, including the combatant commanders with respect to activities undertaken by their immediate headquarters and subordinate joint headquarters.

2.a. Delegation of Excepted Mission Authority: Those with excepted activity determination authority listed above may delegate this authority as they deem appropriate, but Navy Reserve senior officials are unable to make any excepted activity determinations, for the activities identified in Paragraph 3 below, until properly delegated such authority (which has not occurred at the time of message release). Authorized delegation will be communicated via separate correspondence.

3. Excepted Activities. Upon the approval of an excepted activity determination authority, the following activities may continue in absence of available appropriations:

3.a. Mobilization/Deployment: Reserve Component (RC) personnel identified for mobilization and/or deployment in support of contingency operations and who are fulfilling requirements in preparation for those duties may continue those preparation activities despite an absence of available appropriations.

3.b. Military Operations: As part of providing expeditionary ready forces across the naval service, excepted activities include those scheduled military operations or exercises which are (1) in direct support and coordination with the Active Component (AC) force; (2) in direct support of an identified military operation or activity, as decreed by the President, the Secretary of Defense (SECDEF), or other cognizant authority, for the safety of life or the protection of property in the interest of national security; and/or

(3) determined to be operationally necessary in order to maintain mobilization and warfighting readiness.

4. Inactive Duty Execution.

4.a. During an absence of available appropriations, RC personnel will not perform inactive duty, including Inactive Duty Training (IDT) drills and Additional IDT drills [e.g., Readiness Management Periods (RMPs), Additional Training Periods (ATPs), etc.], resulting in the obligation of funds (including for points only), except where such training directly supports an excepted activity.

4.b. Should an absence of available appropriations occur less than 24 hours before the start of a scheduled drill period, RC personnel, whose IDT drills do not directly support excepted activities, may perform an orderly shutdown of unit operations, which includes concluding previously scheduled operational training requirements and taking action to ensure continuity, mobilization readiness, and unit sustainability. RC personnel, who are on-site at a drill location during a lapse in appropriations and whose IDT drills do not support an excepted activity, must return to their primary residence within a reasonable period of time after completing an orderly shutdown of unit operations. An orderly shutdown for those members performing on-site IDT drills, which involve non-excepted activities, typically should not exceed one drill period.

4.c. Should an absence of available appropriations continue for an Extended period, future IDT drill weekends will only be conducted as Necessary to support excepted activities until appropriations are authorized. Consult your Reserve Program Director (RPD) or Immediate Superior in Command (ISIC) to verify if you are performing an approved excepted activity. Sailors or units not part of an excepted activity are not authorized to complete IDT of any type (paid, non-paid, additional [ATP, Additional Flight Training Period (AFTP), RMP], telework, IDT Travel, etc.) during a lapse in appropriations.

5. Orders.

5.a. Mobilization, Definite Recall, and Active Duty for Operational Support (ADOS). While under an absence of available appropriations, Selected Reserve (SELRES) members executing mobilization, definite recall, or ADOS orders, which began execution prior to an absence of available appropriations (30 September 2025 or earlier), will

continue to carry out assigned duties; however, no extensions to those orders will be allowed unless it is expressly determined that such orders involve the performance of an excepted activity. All orders with a start date of 1 October 2025 or later shall not be executed unless cognizant authority determines that such orders are in support of an excepted activity. Prior to cancellation of orders, it is essential that the Navy Reserve Readiness Unit (NRRU), the NRA, and the gaining command RPD are in constant contact regarding status of impacted orders.

5.b. Active Duty for Training (ADT), Annual Training (AT), and Inactive Duty Training Travel (IDTT) Orders Initiated before an absence of available Appropriations (30 September 2025 or earlier). All ADT/AT/IDTT orders started in fiscal year (FY) 2025 shall end no later than 30 September 2025 due to the accounting shift from Standard Accounting, Budgeting, and Reporting System (SABRS) to Navy Enterprise Resource Planning (NERP) effective 01 October 2025. As a result of this system change, orders are not authorized to cross from FY 2025 into FY 2026 as there is no administrative/functional ability to write orders to cross the FY. Once funding authority is granted, follow up guidance will be issued via ForceConnect concerning confirmation orders and travel reimbursement. Consequently, members with back-to-back ADT/AT/IDTT orders crossing the FY shall not execute the new set of orders on 1 October 2025 unless in support of an excepted activity. Personnel requiring return travel to their primary residence shall contact SATO to procure travel back to the primary residence in an orderly fashion.

5.c. ADT and AT Orders Scheduled to Begin on or after 1 October 2025. For members scheduled to perform ADT or AT with a start date of 1 October 2025 or later, those members shall not execute such orders during an absence of available appropriations unless the ADT or AT orders directly involves an excepted activity (as determined by competent authority).

5.d. All personnel are advised that pay and compensation will be deferred. Military personnel in an active status will serve without pay until such time as Congress makes appropriated funds available.

5.e. For those orders permitted to execute, eMuster in Navy Standard Integrated Personnel System (NSIPS) must take place to record check-in and ensure accountability. This muster will ensure payment of the member when funding is approved.

5.f. AT/ADT/inactive duty periods will not be used to back-fill non-excepted civilian positions.

6. Temporary Duty (TDY) Travel and Conference Participation:

6.a. Training and Administration of Reserve (TAR) and SELRES TDY travel and conference participation scheduled to begin on or after 1 October 2025 will be canceled and shall not be executed during an absence of available appropriations unless such participation involves excepted activities (as determined by cognizant authority) identified in paragraphs 2 and 3 and any SECDEF guidance or Department of the Navy (DON) guidance. Any TDY travel or conference participation, which does not involve an excepted activity and that began prior to the shutdown will, except as noted below, be terminated (i.e., return to official duty station) as quickly as possible, in an orderly fashion. This includes TDY travel and conference participation associated with professional military

6.b. Local TDY orders may be authorized if no additional cost to the government is incurred.

7. Follow Commander, Navy Installations Command (CNIC) guidance on military funeral honors. If military funeral honors are determined to be an excepted activity, SELRES utilization in support of military funeral honors will be minimized. AC or TAR assets will be utilized first and coordinated with CNIC or designated regional military funeral honors representatives prior to authorizing performance of military funeral honors by SELRES personnel.

8. TAR personnel and SELRES members executing mobilization, definite recall or ADOS orders (per paragraph 5 above) will serve without pay until such time as Congress makes appropriated funds available.

Speak to your chain of command about monetary relief and resources available to you during any prolonged lapse in appropriations.

9. Civilian Personnel: Echelon III and IV Commanders will enforce confirmed excepted employee lists provided by the originator.

Civilian personnel who are not necessary to carry out or support Excepted activities shall be furloughed using lapse in appropriation procedures. Published guidance will be provided from separate DON authorities and may be potentially supplemented by the Navy Reserve.

10. Good judgment and communication are essential at all levels of Force leadership. When in doubt, consult with your Immediate ISIC.

11. Further guidance and Standard Operating Procedure (SOP) updates on excepted activities will be promulgated via RPD Mailbags (ForceConnect Subscription Topic "CNRFC N31 RPD").

12. Released by RDML Richard S. Lofgren Acting Commander, Navy Reserve Force.//

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